

## Message Text

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ACTION EUR-10

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-10 L-02 ACDA-10

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-04 TRSE-00

SAJ-01 SS-14 NSC-07 DRC-01 OC-01 CCO-00 OTPE-00

COME-00 /069 W

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R 101555Z OCT 74

FM USMISSION NATO

TO SECSTATE WASHDC 8107

SECDEF WASHDC

INFO ALL NATO CAPITALS 4479

USNMR SHAPE

USCINCEUR

USLOSACLANT

CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5604

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: FURTHER STUDIES IN RATIONALIZATION/SPECIALIZATION(R/S)

REF: A. USNATO 5394

B. USNATO 5071

THIS MESSAGE TRANSMITS TEXT OF AC/281-N(74)12 BY WHICH EWG CHAIRMAN PANSA OUTLINES PROPOSED TERMS OF REFERENCE (TOR) FOR FURTHER R/S STUDIES IN CONSOLIDATION OF TRAINING, CONSOLIDATION OF COMMUNICATIONS, AND HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATION. MISSION HAS NO OBJECTION TO TOR AS WRITTEN AND RECOMMENDS US APPROVAL WHEN CONSIDERED AT NEXT EWG MEETING OCT 18. MISSION UNDERSTANDS THAT EWG MILITARY COMMITTEE REP BGEN VON UR GATHEN OBJECTED TO INVITING CHAIRMAN OF EUROGROP TO CARRY OUT STUDY ON CONSOLIDATION OF TRAINING, AND FELT EWG SHOULD INSTEAD INVITE CHAIRMAN OF NATO/EURO TRAINING GROUP. CONFIDENTIAL

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THIS WOULD KEEP EFFORTS IN NATO CHANNELS ALTHOUGH SAME PEOPLE WOULD BE DOING THE WORK WEARING DIFFERENT HATS. IN MISSION'S VIEW, US COULD SUPPORT EITHER POSITION AND WE PROPOSE ACCEPTING THE THREE TOR AS WRITTEN WHILE BEING PREPARED TO ACCEPT MC

REP'S POSITION SHOULD MAJORITY OF EWG CONCUR. EWG WILL CONSIDER THIS PAPER AT ITS NEXT MEETING OCT 18. ACTION REQUESTED: WASHINGTON GUIDANCE BY OCT 17.

BEGIN TEXT:

NOTE BY THE CHAIRMAN

AT THE LAST MEETING OF THE EXECUTIVE WORKING GROUP A CERTAIN MEASURE OF AGREEMENT WAS REACHED THAT THE INITIAL SELECTION OF STUDIES OF RATIONALISATION AND SPECIALISATION SHOULD INCLUDE:

- CONSOLIDATION OF TRAINING;
- CONSOLIDATION OF COMMUNICATIONS;
- HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATION.

IT WAS ALSO AGREED THAT THE STUDIES CARRIED OUT SHOULD BE UNDERTAKEN WITHIN THE FRAMEWORK OF COMMITTEES OF WORKING GROUPS ALREADY OPERATING IN THESE FIELDS.

2. I BELIEVE IT WOULD BE USEFUL IF AT OUR NEXT MEETING THE EXECUTIVE WORKING GROUP CONSIDERED THE TERMS OF REFERENCE FOR THESE STUDIES. DRAFTS PREPARED BY THE INTERNATIONAL STAFF ARE ATTACHED AT ANNEX.

3. ONCE AGREEMENT HAS BEEN REACHED ON WHAT STUDIES SHOULD BE UNDERTAKEN AND ON THE TERMS OF REFERENCE, I WOULD PROPOSE TO WRITE TO THE AUTHORITIES CONCERNED INVITING THEM TO CARRY OUT THE STUDIES ACCORDINGLY. IN THE CASE OF TRAINING, THIS WOULD BE THE NORWEGIAN AMBASSADOR, REPRESENTING MR. JACOB FOSTERVOLL, CURRENTLY CHAIRMAN OF THE EUROGROUP. THE OPINIONS OF THE NATO MILITARY AUTHORITIES WOULD, OF COURSE, HAVE TO BE FULLY TAKEN INTO ACCOUNT AND THIS WOULD BE ACHIEVED IN THE NATO TRAINING GROUP (EURO/NATOTRAIN). IN THE CASE OF THE OTHER TWO  
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STUDIES I WOULD ADDRESS THE CHAIRMAN OF THE NATO JOINT COMMUNICATIONS-ELECTRONICS COMMITTEE AND THE ASSISTANT SECRETARY GENERAL FOR DEFENCE SUPPORT. IN SO DOING I WOULD MAKE IT CLEAR THAT STUDY GROUPS WOULD CONSIST OF MEMBERS FROM ONLY THOSE COUNTRIES WHO WOULD WISH TO PARTICIPATE IN THE PARTICULAR STUDIES CONCERNED.

PROPOSED TERMS OF REFERENCE

A. CONSOLIDATION OF TRAINING

1. SUBJECT TO THE AGREEMENT OF THE EUROGROUP, THE APPROPRIATE SUB-GROUP OF THIS ORGANISATION IS REQUESTED

TO PROVIDE FOR THE INFORMATION OF MINISTERS AT THEIR MEETING IN DECEMBER, 1974, A STATUS REPORT ON THE CONSOLIDATION OF TRAINING IN NATO WITHIN THE CONTEXT OF RATIONALISATION AND SPECIALISATION. THE SUB-GROUP IS REQUESTED TO REPORT ON THE AREAS OF POTENTIAL RATIONALISATION ALREADY STUDIED AND TO RECOMMEND ADDITIONAL AREAS FOR FURTHER STUDY, WITH A VIEW TO PROVIDING SPECIFIC RECOMMENDATIONS TO MINISTERS AT THEIR MEETING IN SPRING 1975. IN SO DOING ACCOUNT SHOULD BE TAKEN OF THE PROPOSALS IN THE UNITED STATES RATIONALISATION POTENTIAL STUDY AND THE REPORT BY SACLAN/CINCHAN(1). THE OBJECT IS TO STUDY WHAT POTENTIAL ECONOMIES CAN BE ACHIEVED THROUGH THE RATIONALISATION OF TRAINING IN NATO.

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(1) C-0251/JLW/121, DATED 18TH SEPTEMBER, 1974.  
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2. THE EXECUTIVE WORKING GROUP WILL BE PROVIDING AD DRAFT REPORT TO MINISTERS FOR THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION; IN ORDER TO ENSURE THAT MATERIAL ON TRAINING IS INCLUDED IN THIS REPORT, THE APPROPRIATE SUB-GROUP OF THE EUROOGROUP SHOULD BE MADE AVAILABLE TO THE EXECUTIVE WORKING GROUP BY 17TH NOVEMBER, 1974.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5604

B. CONSOLIDATION OF COMMUNICATIONS

1. THE NATO JOINT COMMUNICATION-ELECTRONICS

COMMITTEE IS INVITED TO UNDERTAKE A STUDY ON THE CONSOLIDATION OF COMMUNICATIONS WITHIN THE CONTEXT OF RATIONALISATION AND SPECIALISATION. THE MAIN PURPOSE WILL BE TO STUDY WHAT ECONOMIES CAN BE ACHIEVED THROUGH CONSOLIDATION OF NATIONAL AND NATO COMMUNICATIONS SYSTEMS. MORE SPECIFICALLY, THE STUDY SHOULD COVER IN DETAIL, THE FEASIBILITY, BENEFITS, AND PENALTIES IF THE NICS WERE TO MAKE MORE EXTENSIVE USE OF EXISTING OR PLANNED NATIONAL COMMUNICATIONS SYSTEMS, SUCH AS THE US DEFENCE COMMUNICATIONS SYSTEM AND THOSE OF THE FRG, THE NETHERLANDS, ITALY AND THE UK, AND CONVERSELY, IF THE NATIONS WERE TO MAKE MORE USE OF NICS RATHER THAN CONSTRUCT EXTENSIVE SYSTEMS IN PART DUPLICATING THE NICS.

2. IT IS NOT INTENDED THAT THIS STUDY SHOULD IN ANY CONFIDENTIAL

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WAY INTERFERE WITH OR RESTRICT THE IMPLEMENTATION OF THE CURRENT NICS PROGRAMME.

3. DUE ACCOUNT SHOULD BE TAKEN OF PROPOSALS SET OUT IN THE UNITED STATES RATIONALISATION POTENTIAL STUDY AND THE REPORT BY SACLAN/CINCHAN(1).

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(1) C-0251/JLW/121, DATED 18TH SEPTEMBER, 1974.  
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4. THE REPORT WILL BE REQUIRED TO BE SUBMITTED TO THE EXECUTIVE WORKING GROUP IN SUFFICIENT TIME TO PERMIT DUE ACCOUNT TO BE TAKEN OF IT IN THE DRAFT REPORT FOR MINISTERS WHICH THE EXECUTIVE WORKING GROUP IS TO PREPARE FOR THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION IN SPRING 1975.

C. HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATION

1. TERMS OF REFERENCE. AN AD HOC STEERING COMMITTEE IS INVITED TO DIRECT A STUDY OF SUPPORT OF ALLIED WARTIME LINES OF COMMUNICATION (LOCS) WITHIN THE CONTEXT OF RATIONALISATION AND SPECIALISATION. THE MAIN PURPOSE WILL BE TO DETERMINE WHETHER FEASIBLE REDISTRIBUTIONS OF LOC SUPPORT TASKS BETWEEN NATIONS CAN LOWER TOTAL ALLIED COSTS FOR THIS SUPPORT AND PROVIDE OFFSETS WHICH CAN BE USED TO ENHANCE NATO DEFENCE EFFECTIVENESS. THE STUDY SHOULD INCLUDE THE POSSIBLE COMMITMENT OF EXISTING PEACETIME CIVIL ASSETS AND PERSONNEL TO WARTIME LOC ROLES, AND THE MAGNITUDES OF MILITARY ASSETS AND PERSONNEL WHICH COULD THEREBY BE OFFSET TO PERFORM OTHER WARTIME FUNCTIONS, OR OTHER RESULTING IMPROVEMENTS IN NATO DEFENSIVE CAPABILITIES.

2. THIS STUDY SHOULD COVER THE MILITARY REQUIREMENTS FOR WARTIME LOC SUPPORT AND PRESENT ARRANGEMENTS FOR ITS PROVISION; THE EXTENT AND CHARACTER OF POSSIBLE ALTERNATIVE LOC SUPPORT CAPABILITIES INCLUDING CIVIL CAPABILITIES; THE EXTENT AND CHARACTER OF POSSIBLE OFFSETS OF MILITARY EQUIPMENT AND MANPOWER CURRENTLY COMMITTED TO WARTIME LOC SUPPORT; ASSESSMENT OF THE BENEFITS, COSTS AND DIFFICULTIES  
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OF ARRANGING SUCH OFFSETS; AND FINALLY RECOMMENDED ACTIONS.

3. IF FEASIBLE, THE STUDY MAY BE CONDUCTED IN PHASES WHICH CONCENTRATE IN TURN ON DIFFERENT GROUPS OF HOST NATIONS.

4. A PROGRESS REPORT SHOULD BE SUBMITTED TO THE EXECUTIVE WORKING GROUP, FOR CONSIDERATION BY THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION IN TIME FOR INCLUSION IN ITS SPRING 1975 REPORT TO MINISTERS.

5. ORGANISATION FOR STUDY CONDUCT. THE ORGANISATION WILL CONSIST OF A STEERING COMMITTEE AND WORKING GROUPS AS APPROPRIATE, WITH PARTICIPATION FROM NATO MILITARY AUTHORITIES AND APPROPRIATE, WITH PARTICIPATION FROM NATO MILITARY AUTHORITIES AND APPROPRIATE PARTICIPATION FROM THE INTERNATIONAL MILITARY STAFF AND INTERNATIONAL STAFF. THE STEERING COMMITTEE WILL BE CHAIRED BY THE ASSISTANT SECRETARY GENERAL FOR DEFENCE SUPPORT AND IS TASKED WITH THE OVERALL DIRECTION AND CO-ORDINATION OF THE STUDY. THE CHAIRMAN OF THE STEERING COMMITTEE WILL HAVE THE AUTHORITY TO ESTABLISH WORKING GROUPS AND THEIR TERMS OF REFERENCE, AND TO CALL FOR REPORTS FROM THEM.

6. IN ESTABLISHING THE WORKING GROUPS, THE STEERING COMMITTEE SHOULD TAKE ADVANTAGE OF WARTIME LOC PROJECTS AND EXPERTISE AVAILABLE IN EXISTING ORGANISATIONS INCLUDING THOSE UNDER THE AEGIS OF THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE AND THE MAJOR NATO COMMANDERS.

END TEXT.  
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